

Fulfilling our Collective Responsibility

Submission to the Standing Committee on Finance Pre-Budget Consultations

August, 2013



Our Vision

CPJ is committed to seek human flourishing and the integrity of creation as our faithful response to God's call for love, justice and stewardship.

We envision a world in which individuals, communities, societal institutions and governments all contribute to and benefit from the common good.

Our Mission

CPJ's mission is to promote *public justice* in Canada by shaping key public policy debates through research and analysis, publishing and public dialogue. CPJ encourages citizens, leaders in society, and governments to support policies and practices which reflect God's call for love, justice and stewardship.

Public Justice

CPJ Public Justice is the *political* dimension of loving one's neighbour, caring for creation and achieving the common good, and is particularly the responsibility of government and citizens.

Executive Summary

As a national, non-partisan, ecumenical organization of people inspired by faith to act for justice in Canadian public policy, Citizens for Public Justice (CPJ) believes that we all have a responsibility to set aside self-interest for the sake of the common good.

As those entrusted as stewards of Canada's collective financial resources, we urge our elected officials to keep their dual responsibility to promote human dignity and safeguard God's creation in mind as they make their recommendations for the 2014 federal budget.

We recommend the follow policies be included in Budget 2014:

- 1. Increase the National Child Benefit to \$5,400 per child for low- and modest-income families.
- 2. Adopt a harmonized carbon tax set at \$30 per tonne of GHG emissions starting July 15, 2014.
- 3. Rescind the Interim Federal Health cuts to privately sponsored refugees.

Our recommendations would not require any new expenditures by the federal government. Recommendation #2 would result in increased federal revenues. Recommendations #1 (net cost \$174 million/year) and #3 (\$20 million/year) could be funded by reallocating existing tax expenditures that disproportionately benefit those who least need tax relief. Inequitable and ineffective tax expenditures such as the Children's Arts and Fitness Tax Credits, the Public Transportation Tax Credit, or the Mineral Exploration Tax Credit could be reinvested to fund the more targeted initiatives we have identified in our recommendations. According to reports from the Frontier Centre for Public Policy, the Fraser Institute, and the government's own calculations, eliminating these three alone would free up \$300 million annually. This is more than enough to cover the \$194 million in total additional annual costs as identified in recommendations #1 and #3.

If implemented, our recommendations would assist Canada in:

- 1. Fulfilling our collective responsibility to care for the least advantaged in society, including low-income children and refugees.
- 2. Safeguarding the integrity of creation and encouraging more responsible, sustainable resource use.
- 3. Being fiscally responsible, as they would save government and taxpayers significant amounts of money in the long-run by (i) reducing the direct and indirect costs that result from poverty, poor health, and environmental degradation; and (ii) stimulating positive economic growth.

Recommendation 1: Increase the National Child Benefit

Despite recent progress, Statistics Canada's latest data indicates that the percentage of children living in low income has increased. Children living with single mothers continue to suffer from disproportionately high levels of poverty.

We propose that the government of Canada take steps to assist low-income children and their families by increasing the National Child Benefit (in combination with the Canadian Child Tax Benefit) to \$5,400 per child (2012 dollars, indexed to inflation) for low- and modest-income families. This would lift approximately 174,000 children out of poverty.

Federal funding: This change could be primarily financed by eliminating the non-progressive Universal Child Care Benefit, and the non-refundable Child Tax Credit and Children's Fitness Tax Credit.

The additional \$174 million could be funded by eliminating other inequitable, ineffective tax expenditures that do not benefit people living in low income, such as the non-refundable Public Transit Tax Credit, the Children's Art Credit, and/or the Mineral Exploration Tax Credit.

In place of the UCCB, a new earmarked transfer payment to provinces and territories for affordable childcare should also be explored.

Intended beneficiaries: The CCTB/NCBS increase would bring the child poverty rate down by an estimated 15% and lift approximately 174,000 children out of poverty. This would have significant and positive long-term health, education, and economic impacts, both for low-income children and families, as well as society as a whole.

General impacts: Raising children and their families out of poverty will yield many long-term gains such as better health and improved school performance, both of which will result in later adult productivity and strengthened social outcomes.

Recommendation 2: Adopt a harmonized carbon tax

In 2009, Canada committed to reduce our greenhouse gas (GHG) emissions 17% from our 2005 level by the year 2020. However, in 2012, Environment Canada suggested that there is a 113 million tonne gap between what is predicted for 2020 and our stated target.

In order to improve our performance, we recommend a harmonized carbon tax set at \$30 per tonne of GHG emissions starting July 15, 2014. This would serve as a market-friendly way of guiding Canadians to change consumer habits and encouraging Canadian industry to engage in full-cost accounting of economic activities.

Federal funding: Such a carbon tax would increase government revenues by about \$15 billion per year.

Half of the income from the tax should be passed on to low-income families in the form of a rebate to help cover the carbon tax's impact. We recommend an initial rebate level of \$300 per adult and \$150 per child, clawed-back as family income levels rise and ending after reaching a ceiling of \$100,000.

The remaining income from the carbon tax should fund programs that will reduce Canada's GHG emissions such as investments in research and development, energy efficiency, and renewable energy.

Intended beneficiaries: A properly designed and implemented carbon tax would benefit all Canadians by providing a cleaner environment, thus providing health benefits, increasing public security from catastrophic weather events, and allowing us to respect our international commitments. The carbon tax refund would be structured to ensure that low-income Canadians would not be negatively affected. Higher-income Canadians already enjoy more possibilities to adjust their behaviours without affecting basic needs (e.g. travelling less by plane or investing in home energy efficiencies) than do low-income families.

General impacts: Additional investments in new, green technologies will be of value to the Canadian economy, stimulating our struggling industrial sector. Establishing a carbon tax is a more transparent and economically efficient strategy for meeting Canada's international GHG reduction targets than a cap-and-trade system and less intrusive than government regulation of specific sectors.

Recommendation 3: Rescind the Interim Federal Health cuts

On June 30, 2012, drastic cuts to the Interim Federal Health Program (IFHP) came into effect. Fortunately, government-sponsored refugees were spared the impacts of these cuts. We recommend that Budget 2014 rescind these health care cuts to privately sponsored refugees awaiting approval in Canada. By reinstating coverage for privately sponsored refugees for medication, eye care, dental care, prosthetic devices, wheelchairs, and other critical health services, the federal government can realize cost savings, achieve greater equity, and simplify our health care system.

Federal funding: The \$20 million in annual additional expenditures for the IFHP could be easily covered by eliminating some of the unnecessary tax expenditures identified in Recommendation #1, such as the Public Transit Tax Credit, the Children's Art Credit, or the Mineral Exploration Tax Credit. Reinstating full health coverage under the IFHP is a much better use of these funds as it would have a profound impact on health outcomes for refugees and save taxpayers the costs of expensive hospitalization for conditions left untreated due to the IFHP cuts.

Intended beneficiaries: There are obvious benefits across the Canadian population from increased coverage for preventative care. An ounce of prevention is worth a pound of treatment. Under the current program, additional costs are being incurred by provinces, charities, and sponsors. Sponsorship agreement holders have been exposed to great financial liability. These volunteer-driven organizations and churches are unable to handle unpredictable health care costs. Refugee claimants – people whose healthcare needs are oftentimes great due to the incredible hardships they have endured – would also benefit.

General impacts: Most residents of Canada receive supplemental health care coverage from their employers, schools, or social assistance programs. Providing all refugees with that same level of care raises the bar for health care, creates more equality, and continues to solidify our international reputation as a compassionate and welcoming country to those in need. Doctors and hospitals have also faced a great deal of confusion under the IFHP cuts and as a result, some are simply denying care. Reinstating IFHP coverage for all refugees would end the confusion reigning now in the health care sector.